East Devon Highways and Traffic Committee 23 July 2021

### **Proposed Changes to Waiting Restrictions in Exmouth**

Report of the Chief Officer for Highways, Infrastructure Development and Waste

Please note that the following recommendations are subject to consideration and determination by the Committee before taking effect.

### Recommendation: It is recommended that:

- (a) the comments submitted are noted; and
- (b) the traffic regulation order is modified as detailed in section 3 and made and sealed.

### 1. Introduction

Following a review of restrictions in the Queens Drive area, a traffic order to amend the waiting restrictions has been advertised. This report is to consider the submissions received to the statutory consultation and make a final decision on the proposals.

### 2. Proposal

Following a review of the prohibition of motor caravans on Queens Drive it is proposed to merge the prohibition with the existing pay and display restriction to aid enforcement and simplify the sign along the sea front.

At the same time, it is proposed to introduce pay and display on Maer Road with an overnight motorcaravan prohibition and No Waiting At Any Time across various accesses to provide additional capacity during the summer months and manage parking all year round.

Pay & display has previously been proposed for Maer Road in 2018. The committee considered the responses submitted at the time and resolved to implement the restrictions. However, following the review on Queens Drive it was recognised that the restrictions proposed for Maer Road should be amended to match those proposed for Queens Drive, which required the original Maer Road proposals to be re-advertised.

Plans showing the proposed restrictions can be found in Appendix I.

#### 3. Consultations

Following consultation with the local County Councillor and Chair of HATOC, the proposals were formally advertised on 12 May until 16 June 2021 by notices on-street and in the local press and by postcard to residents in the vicinity of the changes.

The council has received 17 responses and a summary of responses and the council's response can be found in Appendix II.

After reviewing the comments, it is recommended that the bay south of Dunsinane is shortened and the double yellow lines increased by 5 metres to increase the visibility when exiting the access.

## 4. Options

The option of not implementing the changes on Queens Drive has been considered but the proposals are viewed to be necessary to improve the enforcement of the ban on motor caravan parking, which is part of the Exmouth wide strategy.

Allowing parking all year round on Maer Road will provide additional parking capacity/options and calm the traffic using the road.

### 5. Financial Considerations

The cost of the changes is being funded from the on-street parking account at a cost of £25,000.

## 6. Legal Considerations

The lawful implications and consequences of the proposal have been considered and taken into account in the preparation of this report.

When making a Traffic Regulation Order it is the County Council's responsibility to ensure that all relevant legislation is complied with. This includes Section 122 of the Road Traffic Regulation Act 1984 that states that it is the duty of a local authority, so far as practicable, secures the expeditious, convenient and safe movement of traffic and provision of parking facilities. It is considered that the proposals comply with Section 122 of the Act as they practically secure the safe and expeditious movement of traffic.

# 7. Environmental Impact Considerations (Including Climate Change)

It is considered that providing additional parking options will reduce the need for drivers to circulate looking for a parking space in busy periods.

### 8. Equality Considerations

No equality issues have been identified

### 9. Risk Management Considerations

No risks have been identified.

### 10. Public Health Impact

It is not considered there are any impacts on public health.

### 11. Reasons for Recommendations

After considering the comments received, it is recommended that the proposals are implemented as advertised, subject to the bay being modified south of the access to Dunsinane.

Meg Booth

Chief Officer for Highways, Infrastructure Development and Waste

**Electoral Division: Exmouth & Budleigh Salterton** 

Local Government Act 1972: List of Background Papers

Contact for enquiries: James Bench

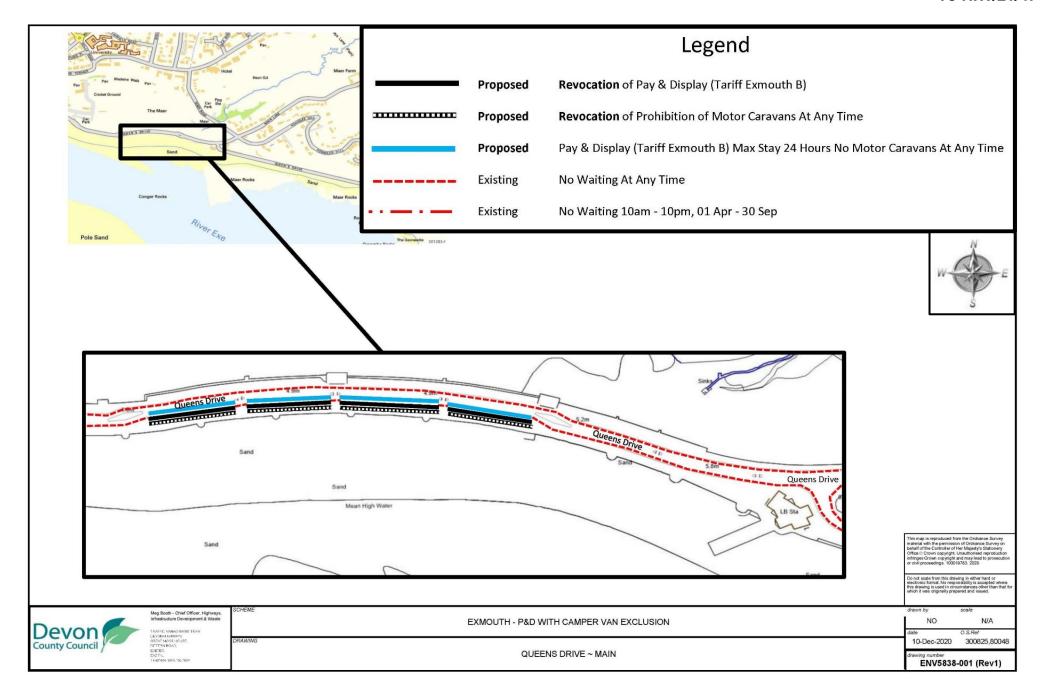
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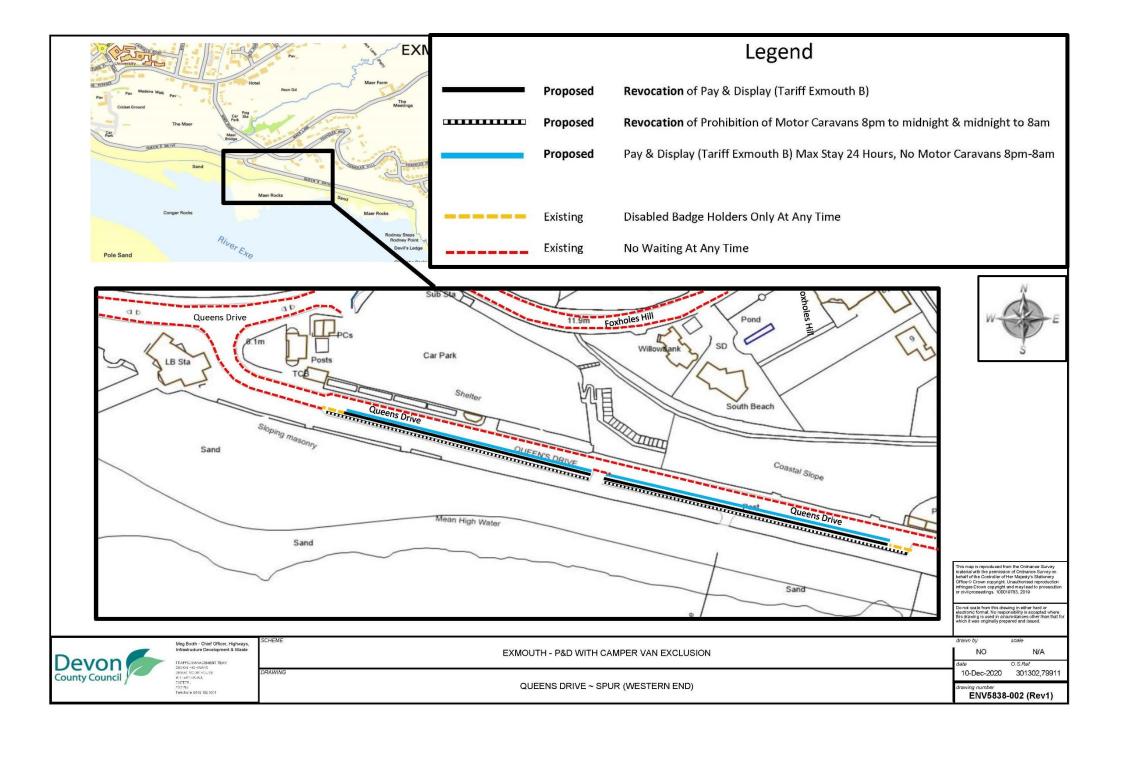
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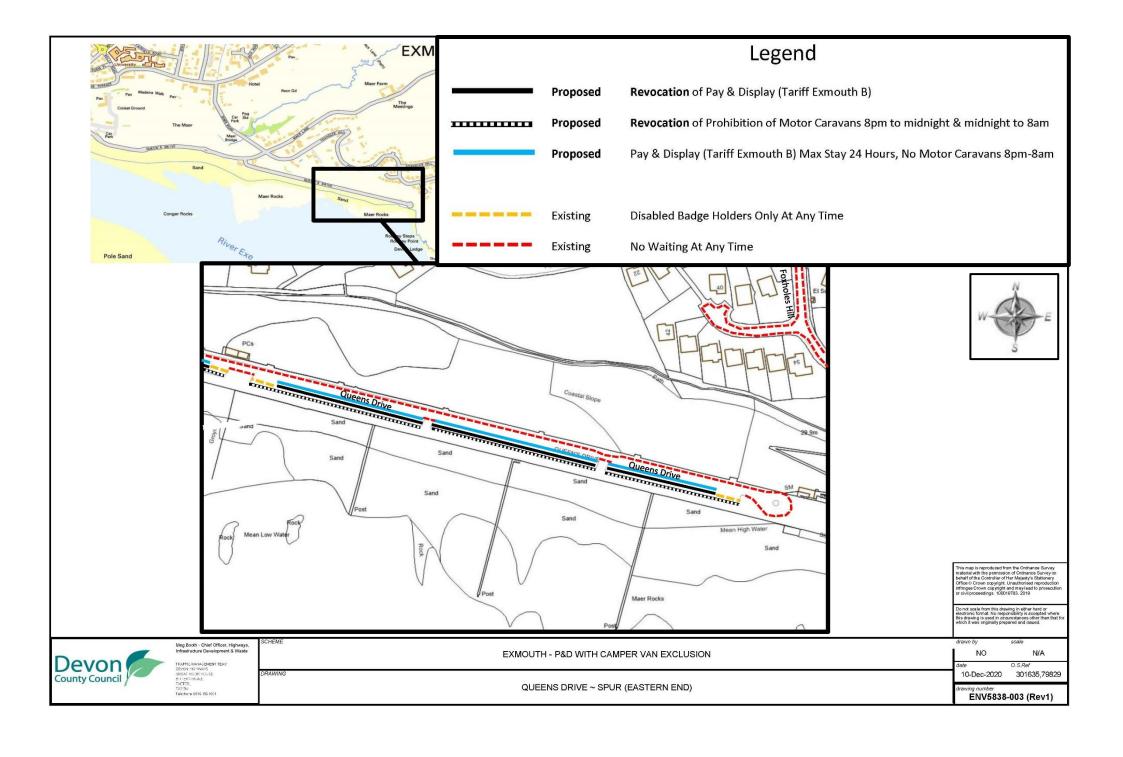
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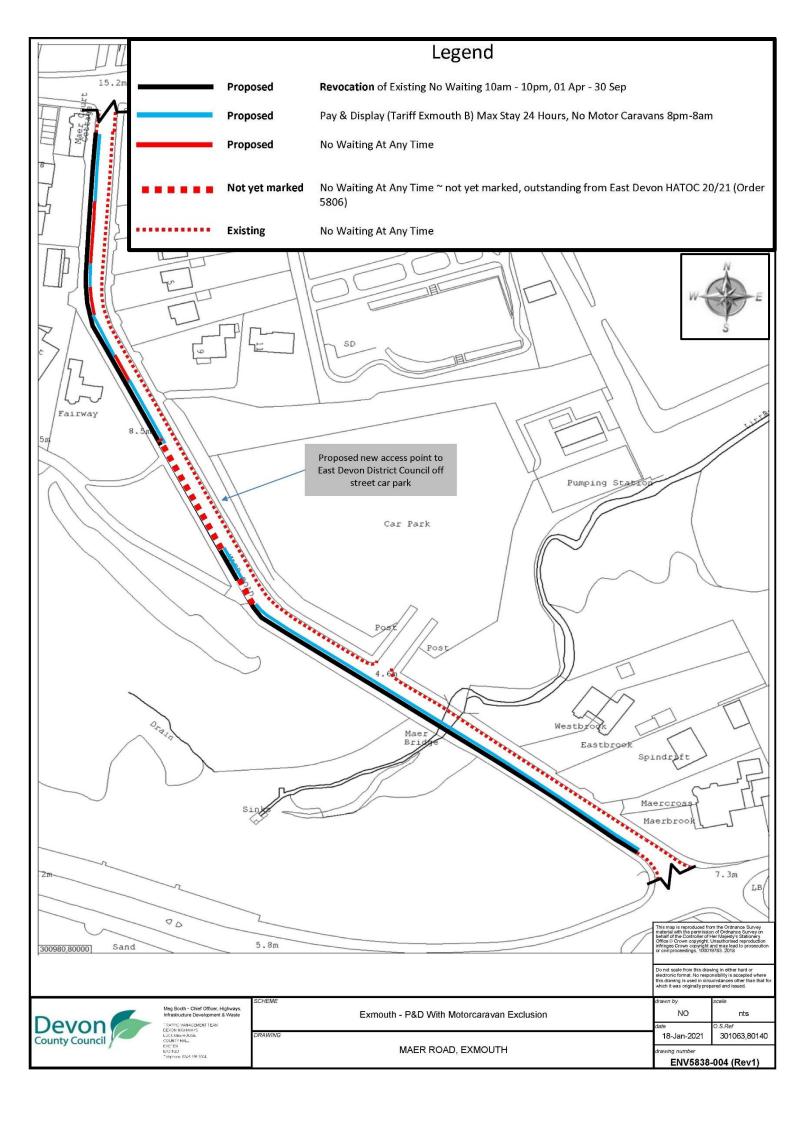
Nil

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# **Summary of Comments Received**

# Devon County Council (Queens Drive and Maer Road, Exmouth) (No Waiting At Any Time and Pay & Display) Amendment Order Ref 5838

Comment	Response
Respondent 1:	
Resident of Douglas Avenue,	
Exmouth	
Maer Road has a long-term problem with	The provision of on-street parking along the
boy racers, speeding cars and a	road will narrow the road which will encourage
much-increased volume of very large sewage and fertiliser tankers and HGVs.	drivers to reduce speeds.
sewage and fertiliser tarkers and rigys.	There are gaps in the parking to provide
	passing places for larger vehicles.
Parking to one side of Maer Road	The proposal is to relax the existing prohibition
naturally restricts the speed of these	and allow parking all year road within the
vehicles. Removing restrictions would	proposed pay & display bays.
allow for a much faster, unrestricted and	
dangerous flow of traffic. This is	Only small sections are proposed with No
especially dangerous at a point	Waiting At Any Time (double yellow lines) and
specifically design for parking for access	this is to improve accesses, including the car
to the Maer and beach.	park, or improve visibility for pedestrians crossing the road.
If parking is removed, then speed	Dropped kerbs are provided for pedestrians to
restrictions should be put in place with a	cross at appropriate locations in these roads
marked pedestrian crossing.	but the locations do meet the criteria for a
There are no marked pedestrian	controlled pedestrian crossing.
crossings anywhere along Douglas	·
Avenue, Maer Road, Queens Drive,	
Marine Drive. Priority should be given to	
pedestrians in these areas.	
HGV traffic should be restricted.	HGV's will only be using the road to access
	local properties. Therefore, it would not be
Pagnandant 2:	appropriate or possible to prohibit them.
Respondent 2: Resident of Maer Road, Exmouth	
Pay and display parking along Maer	View noted.
Road is dangerous to pedestrians	
crossing the road and people	No Waiting At Any Time (Double yellow lines)
entering/exiting parked cars	are being proposed both sides of the road and
	either side of the carpark entrance to ensure
At present parking is only allowed during	visibility of traffic entering/exiting the car park
quieter months of the year and is safer.	and for pedestrians to cross the road safely.
During the summer the road is busy with	No Waiting At Any Time is also being
cars (many driving fast) and pedestrians	extended across the exits from The Maer which
(many of whom are using the car park)	will provide greater visibility for pedestrians
and allowing parking here during the day	crossing the road.
and at this time of year is extremely	
dangerous.	

Comment	Response
	The provision of on-street parking along the
	road will narrow the road which will encourage
	drivers to reduce speeds.
There is ample car parking already	The on-street parking is provided as additional
provided at the two nearby large car	capacity when the car parks are full during the
parks to satisfy demand.	summer months.
Respondent 3:	
Resident of Maer Road, Exmouth	
Objects to pay and display on Maer	Objection to Pay and Display noted.
Road.	
Why encourage parking on a small busy	The on-street parking is provided as additional
road when the Maer Road carpark is	capacity when the car parks are full during the
only full once or twice a year?	summer months. It will also act to calm the
	traffic using the road.
The existing restrictions means we can	View noted.
enter and exit our homes safely as	No Maiting At Any Time has been proposed
parking is not permitted throughout the	No Waiting At Any Time has been proposed
majority of the day.	across all accesses to ensure they are kept
Parking should be benned on Moor Pood	clear of parked vehicles.
Parking should be banned on Maer Road all year. There is no need for people to	The introduction of parking all year road will
park in the road if introducing parking	The introduction of parking all year road will calm the traffic travelling along the road.
charges.	
Motor Homes should be banned from	Support noted for the on-street prohibition
parking overnight on all roads - public	motor caravan restrictions in Exmouth.
roads are not camp sites and do not	motor caravarrectrictions in Exmodul.
have the correct sanitation facilities to	
cater for people living in campervans	
throughout the year on our roads.	
Respondent 4:	
Resident of Maer Road, Exmouth	
Objects to pay and display on Maer	Objection noted.
Road.	,
The proposed order will not preserve or	View noted.
improve the amenities of the area	The proposed changes will improve the parking
through which Maer Road runs but will	availability for The Maer and help control the
increase danger to persons or other	traffic along the road.
traffic using this road.	
Maer Road is signed as a main access	Noted. This has been taken into account when
to the beach and is busy, particularly in	designing the restrictions.
summer.	
The road has:	
<ul> <li>bus route with a bus stop</li> </ul>	
a bend	
a number of residential accesses.	
Parked vehicles on either side of	View noted.
entrances on the west side of the road	After further consideration, it is recommended
will reduce visibility making exiting their	that the proposed bay south of the access is
property more hazardous, particularly in	shortened by 5 metres to provide additional
the vicinity of the bend in the road.	visibility.

Comment	Response
The introduction of 24 hour 'pay and display' all year on this section of road, with camper vans permitted to park during the day, will be detrimental to residents and to the safety of all road users. In view of the above, the order should be amended to 'No waiting at any time' on the whole of the section of Maer Road from Douglas Avenue to the EDDC car park entrance. There is adequate alternative parking in the EDDC car park.	View noted. Allowing parking all year round will narrow the road and help reduce the speed of traffic along the entire length of road.
Respondent 5:	
Resident of Maer Road, Exmouth	
When exiting their property on Maer Road, the line of sight (especially when turning left) is restricted by cars parked too close to the entrance/exit. The extent of the double yellows across the entrance/exit needs to be sufficiently wide to enable exit with clear visibility of traffic on Maer Road.	View noted. After further consideration, it is recommended that the proposed bay south of the access is shortened by 5 metres to provide additional visibility.
Respondent 6:	
Resident of Maer Road, Exmouth  Asks that the parking bays allow good vision for anyone exiting their property - particularly to the left.  At the present time some motorists have been parking very close to the exit and it's then not possible to see clearly any traffic coming for the direction of Douglas Avenue.	See Respondent 5.
Questions the map used for the proposals.	The background mapping is supplied by the Ordnance Survey. The restrictions have been designed following visits to the road.
Respondent 7:	
Resident of Maer Road, Exmouth  Their entrance should be given a sensible visibility splay. Currently cars often park too close thus restricting view, which is dangerous.	See Respondent 5.
Respondent 8:	
Resident of Maer Road, Exmouth Unhappy about the proposals in Maer Road making the winter parking all year round.	Objection noted.
During the winter months parked vehicles, particularly large vans and caravans, make it extremely difficult and dangerous to exit their property.	View noted. See respondent 5.

Comment	Response
Suggests pay and display from Queens	See above.
drive to the car park entrance. This	See above.
would remove the problems residents	
have exiting their properties as they will	
be able to see oncoming traffic.	T
Alternatively ban parking on the whole as	The on-street parking is provided as additional
the car park is rarely full apart from the	capacity when the car parks are full during the
height of the season.	summer months. It will also act to calm the
	traffic using the road.
Respondent 9:	
Resident of Maer Road, Exmouth	
Does not support Pay & Display parking	Objection noted.
between Douglas Avenue and car park.	
Parking in the winter can restrict visibility	See respondent 5.
when exiting their property. It is even	
necessary to cross onto the far side of	
the road to turn left onto Maer Road.	
Does not think pay & display is suitable	The road is wide enough to allow for parking
as Maer Road is one of the sign-posted	and two-way traffic. There are gaps in the
main routes to the sea front which	parking which will serve as passing places if
carries a lot traffic in the summer	drivers feel it necessary.
months, including regular buses.	·
	However, the parking will narrow the road and
Agrees with no parking at any time on	calm the traffic.
Maer Road as it is a main route to the	
Sea Front and it works best like this.	
The Maer Road car park is rarely full and	Having off street and on street parking provides
is the best place for cars to park off road.	options for drivers and overflow capacity on
Exmouth Town Council is grassing over	busy days in the high season.
the overflow car parking area behind the	and the state of t
new Side-shore sea front development;	
presumably because they have	
established that additional parking	
capacity is not required.	
Respondent 10:	
Resident of Maer Road, Exmouth	
This is a busy through route to the sea	Having off street and on street parking provides
front in both directions. It has a regular	options for drivers and overflow capacity on
bus service and the land train uses this	busy days in the high season.
road. There are two large car parks in	125, 23,55g., 33455111
close proximity, Maer Road and	
Foxholes where cars can park easily and	
safely without causing hazards.	
Variation of parking in Maer Road will	Visibility has been taken into account when
cause significant danger, to the users of	designing the proposal.
the car park and the residential	acoigning the proposal.
·	
properties. Entering and exiting these	
properties by vehicle or on foot can be	
extremely dangerous even with normal	
daily traffic flow.	

Comment	Response
Cars jostling to park (facing either	The road is wide enough to allow for parking
direction) can only exacerbate the	and two-way traffic. There are gaps in the
danger. The road has insufficient width	parking which will serve as passing places if
to accommodate buses, land train,	drivers feel it necessary.
parking, residential access and	, and the second
pedestrians from the car parks.	However, the parking will narrow the road and
·	calm the traffic.
The existing no waiting 10am to 10pm between April and September works well. It enables traffic to flow at these busy times and preserves the character of the Maer. To quote Wild East Devon 'a fantastic green space so close to the famous seafront. Ideal for a quiet stroll just away from the busy beaches and a	View noted. Having off street and on street parking provides options for drivers and overflow capacity on busy days in the high season.  The parking will narrow the road and calm the traffic all year round.
secret haven for wildlife.'	
This area is regularly used by Exmouth residents for early morning and evening recreation and exercise. 24 hour charging would be a further imposition on local taxpayers who suffer from the influx of visitors.	
Respondent 11:	
Resident of Maer Road, Exmouth	
Objects to the proposals at the Douglas Avenue end of Maer Road.	Objection noted.
There is currently no parking on Maer Road in the summer months because the road is so busy. There are the Sandy Bay buses, lots of campervans, and other larger vehicles.	View noted.
Cars speed along the road and would be	The road is wide enough to allow for parking
more dangerous in the summer with parking allowed.	and two-way traffic. There are gaps in the parking which will serve as passing places if drivers feel it necessary.
If you allow parking throughout the year, particularly it will force all the large vehicles (and all the cars) into the middle of the road.	However, the parking will narrow the road and calm the traffic.
The bend in the road is almost a blind	See above.
bend in this location. Vehicles heading	
south will be faced with a vehicle in the	
middle of the road. This is clearly a	
dangerous situation, and would probably	
cause traffic jams.	
Respondent 12:	
Resident of Maer Road, Exmouth	Objection noted
Disagrees with proposal for 24-hour pay	Objection noted.
and display on Maer Road.	

Response
Dog walkers will still be able to park to use the
beach or to walk their dogs.
beaution to want their dogs.
The proposed restrictions will better manage
parking and ensure turnover of spaces.
parking and choose tarriever of opaces.
View noted.
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Olivetic control
Objection noted.
The road is wide anough to allow for parking
The road is wide enough to allow for parking and two-way traffic. There are gaps in the
parking which will serve as passing places if
drivers feel it necessary.
dilvois leel it liecessary.
However, the parking will narrow the road and
calm the traffic.
View noted.

Comment	Response
It is also busy with pedestrians crossing	View noted
between traffic to walk from the Maer road car park to the beach, as there is no pedestrian crossing in place, as well as people accessing the properties along the road.	No Waiting At Any Time (Double yellow lines) are being proposed both sides of the road and either side of the carpark entrance to ensure visibility of traffic entering/exiting the car park and for pedestrians to cross the road safely.  No Waiting At Any Time is also being extended across the exits from The Maer which will provide greater visibility for pedestrians crossing the road.
	The provision of on-street parking along the road will narrow the road which will encourage drivers to reduce speeds.
Having pay and display parking is likely to increase the risk of danger and accidents, rather than reduce it, as it will increase the number of people getting in and out of their vehicles along the busy road, with limited visibility between parked cars, and is likely to increase the traffic as cars drive back and forth looking or waiting for a space to become free and pull in and out of any spaces as traffic cannot pass easily in either direction.	See above.
During the hours and dates when parking is currently allowed, the road is not generally busy with other traffic, hence this is safe and a much appreciated and valued amenity.	View noted.
By introducing pay & display charging 24 hours all through the year, people are no longer able to benefit from this, and the amenities of the area are in fact reduced.	View noted. The proposed changes will improve the parking availability for The Maer and help control the traffic along the road.
Currently Maer Road is popular with locals during the off season and outside peak hours, as a convenient place to park for free and access the Maer or beach, for recreation such as walking or swimming.	The proposed restrictions will better manage parking throughout the year and ensure turnover of spaces for visitors to the area.
Proposal creates a disadvantage and increased danger to the community, the considerations at Maer Road are rather different from those on Queen's Drive and it does not appear that this has been fully taken into account.	View noted. The conditions of each road have been considered as part of the design of the scheme.

Comment	Response
Respondent 15:	
Resident of Foxholes Hill, Exmouth	
Supports the proposed No Waiting At Any Time.	Support Noted.
Would like additional lengths of No Waiting At Any Time.	See respondent 5.
	It is considered that the remaining lengths of No Waiting are sufficient to protect the accesses they cover and to provide options for passing.
The long segment of proposed pay and display parking should be broken up with one or two no waiting segments of 15m to allow vehicles and cyclists some space and refuge.	The road is wide enough to allow for parking and two-way traffic.
Motorists should be reminded by signs that they should park in the direction of traffic.	The Department for Transport do not permit such signs on the public highway.
Would prefer pay and display to also prohibit light commercial vehicles to allow for all variations of Motor Caravans.	The regulations do not permit the introduction of such a restriction.
Restrictions will need to be enforced.  Signage is required setting the maximum length for the spaces provided with over length vehicles being prohibited.  Caravans have also been parked here.	The proposed restriction will aid enforcement.  Such signage is not permitted for on-street parking bays.
Very poor enforcement continues in Exmouth.	The locations raised have been passed to the enforcement team.
Restrictions are required on LCVs and motor caravans on Foxholes Hill.	Respondent has previously been told that further restrictions in this area will be considered as part of the next review of restrictions in East Devon.
The eastern spur of Queens Drive could be changed into a car park to bring in revenue and help to stop the anti-social driving that is common on this road.	Options have previously been explored regarding the anti-social issues. However, the area is public highway and limits options.
The junction between the eastern spur of Queens Drive and Queens Drive and the roundabout at the junction of Queens Drive, Maer Road, Maer Lane and Foxholes Hill are too wide and should be narrowed.	View noted. The junctions are appropriate for the traffic that require access to these routes and there are no collisions to suggest there is a problem here.
Consideration could be given to calming on Queens Drive and giving much more space to cyclists and pedestrians.	View noted.
Respondent 16: Resident of Foxholes Hill, Exmouth	
I particularly object to the pay and display tariff proposal for Maer Road.	Objection to P&D in Maer Road noted.

Comment	Response
Motor homes should be allowed to park	View noted.
overnight. It's a progressive step to allow it in one of the car parks.	It is proposed that Motor Caravans stop in the nearby off-street car parks overnight as they
The current restriction (no parking	have facilities suitable for these vehicles.  View noted.
between 10am-10pm) services this area very well. There are currently very few places in Exmouth where you can park for a short time without paying. The Maer is used every morning by dog walkers and a community of people has grown there. Most people only come for a short time in the morning and parking tariffs are likely to destroy this community and opportunity for people. I would urge you to consider keeping the option to park for free up to 10am, even if you go ahead with parking charges	The proposed changes will improve the parking availability for The Maer and help control the traffic along the road.
after this time.	
Respondent 17: Resident of Isca Road, Exmouth	
The No Waiting At Any Time sections to the SW of Maer Road should be increased to encompass both corners as visibility is poor and parked cars force traffic into the centre of the road.	The extents of the No Waiting restrictions have been considered and the road is wide enough to allow for parking and two-way traffic.
The large amount of Pay & Display on Maer Road seems to be about revenue rather than traffic safety when there is a perfectly good car park that is underutilised.	Having off street and on street parking provides options for drivers and overflow capacity on busy days in the high season.
The conditions on motor homes would appear to be irrelevant as the orders are never enforced.	The proposed restriction will aid enforcement.